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RESOLUTION ADOPTED BY THE GENERAL ASSEMBLY

[on the report of the Fifth Committee (A/47/932)]

47/212. Review of the efficiency of the administrative and financial functioning of the United Nations and programme budget for the biennium 1992-1993

B 1/

The General Assembly,

Recalling its resolutions 41/213 of 19 December 1986, 42/211 of 21 December 1987, 43/213 of 21 December 1988, 44/200 A to C and 44/201 A and B of 21 December 1989, S-18/3 of 1 May 1990, 45/199, 45/248 A and B, 45/253 and 45/254 A to C of 21 December 1990, 45/264 of 13 May 1991, 46/232 of 2 March 1992, 46/235 of 13 April 1992, 47/199 of 22 December 1992 and 47/212 A and 47/213 of 23 December 1992,

Reaffirming its functions and powers in considering and approving the budgets of the Organization, and, in this context, its role with regard to

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1/ Consequently, resolution 47/212 of 23 December 1992 becomes resolution 47/212 A.

the structure of the Secretariat and the creation, suppression and redeployment of posts financed from the regular budget of the Organization,

Reaffirming also the responsibilities of the Secretary-General as chief administrative officer of the Organization,

Recalling the Financial Regulations and Rules of the United Nations and the Regulations and Rules Governing Programme Planning, the Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation,

Reaffirming the priorities set out in the medium-term plan for the period 1992-1997 as revised and approved under the terms of its resolution 47/214 of 23 December 1992,

Noting that New York is the Headquarters and a centre of the United Nations and that there are currently three additional United Nations centres, at Geneva, Nairobi and Vienna,

Having considered the report of the Secretary-General on the revised estimates as requested by the General Assembly in its resolution 47/212 A, 2/

Having also considered the report of the Advisory Committee on Administrative and Budgetary Questions, 3/

Having further considered the letter from the Chairman of the Committee on Conferences addressed to the Chairman of the Fifth Committee, 4/

Taking into account the views expressed by Member States,

I

1. Approves a revised appropriation of 2,467,458,200 United States dollars for the biennium 1992-1993 as a result of the restructuring;

2. Also approves, subject to the provisions contained in the present section and in sections II and III of the present resolution, the proposals for transfers of resources among sections, as reflected in the annex

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2/ A/C.5/47/88.

3/ A/47/7/Add.15.

4/ A/C.5/47/92.

to the present resolution, and concurs with the recommendations and observations of the Advisory Committee on Administrative and Budgetary Questions;

3. Further approves the proposals of the Secretary-General with regard to high-level posts, subject to the following modifications:

(a) Decides to defer action on the proposal of the Secretary-General to abolish the four high-level posts in the Department of Administration and Management and, in this regard, requests him to reconsider his proposals relating to these posts with a view to ensuring that the most senior officials of that Department have a degree of authority that is equivalent to that of the most senior officials in other areas of the United Nations, taking into account the observations and recommendation of the Advisory Committee and the views expressed by Member States;

(b) Requests the Secretary-General to pursue as a matter of urgency his efforts to agree with the Director-General of the General Agreement on Tariffs and Trade on a prompt appointment to the post of Executive Director of the International Trade Centre UNCTAD/GATT at its present level;

(c) Decides to defer action on the proposal of the Secretary-General to abolish the post of Under-Secretary-General of the United Nations Centre for Human Settlements (Habitat) and requests him to reconsider his proposal and to report in the context of the proposed programme budget for the biennium 1994-1995 on future secretariat support arrangements for the United Nations Environment Programme and Habitat, including the question of separate senior management arrangements for Habitat, taking into account the views and recommendations of the Commission on Human Settlements, the Governing Council of the United Nations Environment Programme and the Economic and Social Council and the views expressed by Member States;

II

1. Stresses again the need for a timely dialogue between Member States and the Secretary-General on the process of the restructuring of the Secretariat;

2. Emphasizes that the restructuring of the Secretariat should be carried out in accordance with the guidance given by the General Assembly, and with the Regulations and Rules Governing Programme Planning, the Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation and the Financial Regulations and Rules of the United Nations;

3. Stresses the importance of effective coordination of the activities of the departments and units responsible for economic and social issues, and notes the intention of the Secretary-General to devote his personal attention to this task and to establish appropriate internal coordination mechanisms for this purpose, with special attention to the promotion of greater coordination and complementarity in the respective activities of the United Nations, including Headquarters departments, the United Nations Conference on Trade and Development and the United Nations Development Programme, in particular in support of the programmes on Africa and the least developed countries;

4. Reiterates the need for the full and effective implementation of all programmes and subprogrammes as set out in the medium-term plan for the period 1992-1997, the revisions thereto, the programme budget and other relevant mandates of the General Assembly, in accordance with the Regulations and Rules Governing Programme Planning, the Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation;

5. Notes the indication by the Secretary-General that the further restructuring of the Secretariat in the economic and social sectors would entail the decentralization of activities to the field and to the regional commissions and stresses that his proposal relating to decentralization to the field should be in accordance with General Assembly resolution 47/199 and those proposals relating to decentralization to the regional commissions in accordance with the criteria agreed by the Assembly and the Economic and Social Council within their respective mandates and on the basis of clearly identified relative advantages;

6. Also notes that the modalities for the proposed integration of the Office for Project Services into the Department for Development Support and Management Services will first be considered by the Governing Council of the United Nations Development Programme and subsequently by the General Assembly in the light of a report of the Secretary-General on the work of the task force mentioned in paragraph 103 of his report, 2/ which will include the relevant financial aspects;

7. Invites the relevant intergovernmental bodies to report as soon as possible to the General Assembly, through the Committee on Conferences, on the overall implications of applying General Assembly resolution 40/243 of 18 December 1985 to the venues of intergovernmental bodies whose secretariats are affected by the current restructuring;

8. Requests the Secretary-General, in the context of the current overall restructuring process and taking into account the need to improve the effectiveness and efficiency of the Organization in accordance with the principles contained in General Assembly resolution 46/232, to review the role of the United Nations Headquarters, centres, the regional commissions and

entities in the field, in particular the centres at Vienna and Nairobi, with a view to improving the distribution of responsibilities among them, on the basis of their relative advantages;

9. Welcomes, in this connection, the intention of the Secretary-General, as expressed in paragraph 19 of his report, to consider the relocation of activities in order to provide a clearer purpose for each of the United Nations programmes and sharpen the substantive focus of each of the centres, and requests him to submit, in accordance with the principles and guidelines contained in General Assembly resolution 46/232, adequate proposals in the context of the proposed programme budget for the biennium 1994-1995 to reflect the status of the centre at Nairobi;

10. Also welcomes, in this connection, the intention of the Secretary-General, as expressed in paragraph 67 of his report, to identify, on the basis of the approaches underlying the current restructuring exercise, activities that would, in accordance with the principles and guidelines contained in General Assembly resolution 46/232, benefit from a relocation to Vienna and requests him to submit adequate proposals in the context of the proposed programme budget for the biennium 1994-1995;

11. Requests the Secretary-General to ensure that any future proposals relating to major changes in the organization of the Secretariat include a timetable for their implementation and, to the extent possible, are submitted in the context of the biennial proposed programme budgets;

12. Reiterates, in this context, its request to the Secretary-General contained in its resolution 47/212 A, section II, paragraph 6, to provide the Committee for Programme and Coordination and other concerned intergovernmental bodies with all relevant information which will enable them to identify and analyse the programmatic aspects and consequences of the restructuring of the Secretariat in their areas of competence;

III

1. Endorses the commitment of the Secretary-General to strengthen the role of the United Nations in international economic and social cooperation through, inter alia, the restructuring of the Secretariat;

2. Notes the commitment of the Secretary-General to ensure that the integration of activities resulting from his restructuring proposals, including the creation of the Department for Policy Coordination and Sustainable Development, the Department for Economic and Social Information and Policy Analysis and the Department for Development Support and Management Services, will lead to improved programme delivery as well as economies of scale;

3. Requests the Secretary-General to provide to the General Assembly at its forty-eighth session detailed and clearly identifiable information on all costs incurred and savings achieved during the biennium 1992-1993 as a result of the first and second phases of the restructuring of the Secretariat;

4. Also requests the Secretary-General, in implementing the restructuring of the Secretariat and in preparing the proposed programme budget for the biennium 1994-1995 on the basis, inter alia, of General Assembly resolution 47/213:

(a) To take fully into account the results of the intergovernmental review called for in General Assembly resolution 47/212 A, section II, paragraph 6, and the implementation of the revisions to the programme budget for the biennium 1992-1993 associated with the restructuring process;

(b) To provide adequate resources and to identify clearly units, at appropriate levels, for the implementation of all programmes and activities, including those involved in the current phase of restructuring, in particular the programmes on the development of Africa, the least developed countries, transnational corporations, science and technology for development and social development, the newly mandated activities on the protection of global climate and the elaboration of an international convention to combat desertification, particularly in Africa;

(c) To strengthen the coordination of the activities on science and technology with the United Nations Development Programme for better management of the United Nations Fund for Science and Technology for Development;

(d) To ensure that all activities related to transnational corporations are kept integrated;

(e) To review the proposed activities of the new organizational entities in order to ensure that they meet the concerns expressed in paragraphs 9 and 24 of the report of the Advisory Committee on Administrative and Budgetary Questions 3/ and to reflect the outcome of this review in the proposed programme budget for the biennium 1994-1995, taking into account the fact that the presence, representation and functions of the United Nations in the field are defined in the relevant resolutions of the General Assembly;

(f) To propose improvements in programme delivery and the termination of activities considered obsolete or redundant for the consideration of the relevant intergovernmental bodies, in accordance with regulation 4.6 of the Regulations and Rules Governing Programme Planning, the Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation;

(g) To elaborate further his proposals with respect to the Department of Administration and Management and the Department of Public Information, taking fully into account the comments expressed in paragraph 33 of the report of the Advisory Committee and the relevant decisions of the General Assembly, including resolution 47/202 C of 22 December 1992;

(h) To reflect all savings to be achieved and all additional costs to be incurred as a result of the restructuring, in accordance with the second paragraph of the introduction to the report of the Secretary-General and paragraphs 25 to 27 of the report of the Advisory Committee;

5. Notes that the resources allocated to the departments involved in the restructuring will be reviewed in the context of established procedures for the preparation of the proposed programme budget for the biennium 1994-1995 with a view to ensuring effective programme delivery, taking into account the ongoing elaboration of workload standards and other management techniques as requested in General Assembly resolution 47/212 A, section I;

6. Invites the Secretary-General, in the context of the implementation of the current phase of the restructuring of the Secretariat, to consider activities related to the economies in transition in accordance with the relevant mandates contained in resolutions of the General Assembly and the observations of the Advisory Committee as expressed in paragraph 9 of its report;

7. Also invites the Secretary-General to ensure, in the context of the search for improved efficiency, the rationalization of the working arrangements within each department of the Secretariat in order to ensure that resources are used in the most effective way and that the programme managers are fully responsible and accountable;

8. Requests the Secretary-General to include in his report to the General Assembly at its forty-eighth session under the agenda item on the review of the efficiency of the administrative and financial functioning of the United Nations information on his efforts to improve the efficiency of the United Nations;

9. Reaffirms its request made in its resolution 47/214, section V, that the Secretary-General establish a system of responsibility and accountability of programme managers and report thereon to the General Assembly at its forty-eighth session;

10. Concurs with the observations of the Advisory Committee contained in paragraph 34 of its report and urges the Secretary-General to take the necessary measures to strengthen and make more effective the planning, management and administrative support within and between the departments

responsible for peace-keeping operations, including the Field Operations Division, and also within the Department for Humanitarian Affairs;

11. Also concurs with the observations of the Advisory Committee contained in paragraphs 35 and 36 of its report and reiterates that transfers of resources between sections of the programme budget should be made in accordance with financial regulation 4.5 and financial rule 104.4;

12. Notes the intention of the Secretary-General to study the possible establishment of a D-3 level and requests him to take fully into account the observations and recommendations of the Advisory Committee as contained in its report and, in that context, concurs with the specific observation contained in paragraph 48 thereof;

13. Endorses the view of the Committee on Conferences as contained in the letter from its Chairman addressed to the Chairman of the Fifth Committee; 4/

14. Invites the Secretary-General, particularly with regard to the publications policy of the Organization, to ensure the provision of appropriate support to the Committee on Conferences through, inter alia, close coordination among the departments and units concerned.

102nd plenary meeting
6 May 1993

ANNEX

Restructuring of the Secretariat

Revised appropriation broken down by section

(United States dollars)

| Section | Appropriation approved by resolution 47/220 A | Revised appropriation | Increase or (decrease) |
|---|---|---|---|
| 1. Overall policy-making, direction and coordination | 34 621 700 | 34 290 900 | (330 800) |
| 2. Peace-keeping operations and special missions | 109 088 400 | 109 088 400 | - |
| 3. Political and Security Council affairs | 4 001 200 | 4 001 200 | - |
| 4. Political and General Assembly affairs and Secretariat services | 3 261 700 | 2 971 100 | (290 600) |
| 5. Disarmament | 4 577 500 | 3 964 100 | (613 400) |
| 6. Special political questions, regional cooperation, trusteeship and decolonization | 2 851 500 | 2 851 500 | - |
| 7. Elimination of apartheid | 2 130 900 | 1 861 300 | (269 600) |
| 8. International Court of Justice | 18 485 000 | 18 485 000 | - |
| 9. Legal activities | 5 342 600 | 5 342 600 | - |
| 10. Law of the sea and ocean affairs | 2 312 900 | 2 022 300 | (290 600) |
| 11. Development and international economic cooperation | 14 499 100 | 11 360 200 | (3 138 900) |
| 12. Regular programme of technical cooperation | 40 146 200 | 40 146 200 | - |
| 13. Department of International Economic and Social Affairs | 13 737 600 | 13 177 400 | (560 200) |
| 14. Department of Technical Cooperation for Development | 6 786 300 | 6 786 300 | - |

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| | Section | Appropriation approved by resolution 47/220 A | Revised appropriation | Increase or (decrease) |
|---|---|---|---|---|
| 15. | United Nations Conference on Trade and Development | 92 514 000 | 96 927 200 | 4 413 200 |
| 16. | International Trade Centre | 18 489 800 | 18 489 800 | - |
| 17. | United Nations Environment Programme | 12 832 100 | 12 332 300 | (499 800) |
| 18. | Centre for Science and Technology for Development | 1 402 700 | 1 133 100 | (269 600) |
| 19. | United Nations Centre for Human Settlements (Habitat) | 12 029 900 | 12 029 900 | - |
| 20. | United Nations Centre on Transnational Corporations | 3 748 300 | 3 478 700 | (269 600) |
| 21. | Social development and humanitarian affairs | 14 700 300 | 10 492 900 | (4 207 400) |
| 22. | International drug control | 13 383 800 | 13 383 800 | - |
| 23. | Economic Commission for Africa | 72 049 300 | 72 049 300 | - |
| 24. | Economic and Social Commission for Asia and the Pacific | 55 301 900 | 55 301 900 | - |
| 25. | Economic Commission for Europe | 42 509 800 | 42 509 800 | - |
| 26. | Economic Commission for Latin America and the Caribbean | 67 350 700 | 67 350 700 | - |
| 27. | Economic and Social Commission for Western Asia | 45 333 900 | 45 333 900 | - |
| 28. | Human rights | 25 007 500 | 25 158 600 | 151 100 |
| 29. | Protection of and assistance to refugees | 63 611 700 | 63 611 700 | - |
| 30. | Disaster relief operations | 2 010 600 | 2 010 600 | - |
| 31. | Public information | 103 006 000 | 111 842 000 | 8 836 000 |
| 32. | Conference services | 106 441 400 | 106 150 800 | (290 600) |

| Section | | Appropriation approved by resolution 47/220 A | Revised appropriation | Increase or (decrease) |
|---|---|---|---|---|
| 33. | Administration and management | 103 110 200 | 103 110 200 | - |
| 34. | Special expenses | 47 661 700 | 47 661 700 | - |
| 35. | Construction, alteration, improvement and major maintenance | 98 850 200 | 98 850 200 | - |
| 36. | Staff assessment | 402 034 500 | 401 130 600 | (903 900) |
| 37. | A. Department of Political Affairs | 41 011 000 | 41 399 800 | 388 800 |
| | B. Outer space affairs | 2 074 300 | 2 367 100 | 292 800 |
| 38. | Legal activities | 24 155 600 | 24 155 600 | - |
| 39. | A. Policy coordination and sustainable development | - | 16 966 500 | 16 966 500 |
| | B. Economic and social information and policy analysis | - | 16 664 700 | 16 664 700 |
| | C. Development support and management services | - | 10 843 500 | 10 843 500 |
| | D. Policy-making organs | - | 2 002 100 | 2 002 100 |
| | E. Department of Economic and Social Development | 82 116 600 | 41 587 000 | (40 529 600) |
| 40. | Department for Humanitarian Affairs | 9 870 700 | 10 216 400 | 345 700 |
| 41. | Administration and management | 643 588 100 | 634 567 300 | (9 020 800) |
| | Total | 2 468 039 200 | 2 467 458 200 | (581 000) |